# **Public Document Pack**



Notice of Meeting:

# Planning Committee

**Meeting Location:** 

Council Chamber, Ealing Town Hall, New Broadway, Ealing W5 2BY

**Date and Time:** 

Wednesday, 19 October 2022 at 7.00 pm

**Contact for Enquiries:** 

**Email:** democraticservices@ealing.gov.uk

**Telephone:** 020 8825 6302

**Chief Executive:** 

**Tony Clements** 

# **Committee Membership: Councillors**

L Brett, G Busuttil, T Mahmood (Vice-Chair), D Martin, S Padda, G Stafford, R Wall (Chair), M Hamidi, M Iqbal, A Kelly, S Khan, S Kohli and F Mohamed

# **BRIEFING NOTES**

7	Planning Application - 223203FUL - Steyne Estate, Steyne Road, W3 9NF	(Pages 3 - 6)
8	Planning Application - 221747HYBRID - Friary Park Estate, Joseph Avenue, Acton, W3 6NL	(Pages 7 - 14)
9	Planning Applications - 222378LBC and 222341FUL - Twyford Abbey, Twyford Abbey Road, Park Royal, NW10 7DR	(Pages 15 - 24)

Published: Wednesday, 19 October 2022

# **Briefing Note**

# ITEM 01 - The Steyne Estate, Steyne Road, London, W3 9NF- 223203FUL

#### **Amendments to Report:**

#### **Public Consultation**

The report Section 4.1 Public Consultation indicates that a total of 158 representations were received. This has increased to 161 representations.

One of the public comments raises new objections and contends that Ealing Council has not met its statutory duties regarding planning and notes the lack of an up to date 5-year housing land supply statement.

#### Officer's response:

The Council published a revised Statement of Community Involvement on the 15<sup>th</sup> March 2022.

The statutory requirement for monitoring is established through legislation rather than guidance. Section 113 of the Localism Act 2011 amended section 35 of the Planning and Compulsory Purchase Act 2004 removing the duty on the authority to make annual reports.

As reported previously officers have to date not been able to prepare an up to date and robust 5 Year Housing Land Supply statement because they have been unable to access sufficiently accurate and robust development monitoring data needed to confirm our position regarding the level of supply. Officers are continuing to work closely with the GLA to finalise the necessary data. The transition from the London Development Database to the Planning London Datahub gave rise to a significant gap in the permission data captured in the Datahub, and therefore it has not been possible for officers to establish an accurate pipeline of permissions. This incomplete pipeline poses a significant barrier to establishing a 5-year land supply in particular, since most of that supply will derive from capacity already permitted. Whilst this data gap was technically closed in May 2022, considerable ongoing work is needed to cleanse the data to get it to a sufficiently robust and accurate state. Amongst other steps, this involves capturing the latest status changes (starts, completions, lapsing, superseding etc) for individual schemes to determine if they should count towards the pipeline. In addition, to minimise incidences of double counting, permissions need to be linked where they relate to the same site. This detailed ongoing work is critical to ensure that the pipeline is in a sufficiently robust and useable state to inform the preparation of the 5 Year Housing Land Supply and Housing Trajectory, and remains an ongoing priority for officers.

# Affordable Housing

Table 4: Affordable housing provision in Section 6.12 Affordable Housing contains an error. The number of 2 bedroom 4 person units should be amended from 49 units to

# **Briefing Note**

60 units and the percentage total amended from 26.06% to 31.91% as illustrated in the table below.

Affordable housing provision							
Habitable room calculation			Number of units calculation				
Flat type	No.	Percentage	Flat type	No. units	Percentage		
	habitable	of Total			of Total		
	rooms						
1b2p	142	30.41%	1b2p	71	37.76%		
1b2p	60	12.85%	1b2p	30	15.96%		
2b4p	147	31.48%	2b4p	60	31.91%		
TOTAL	349	74.73%	TOTAL	161	85.6%		

# Car parking

The report indicate that 3 blue-badge car parking spaces are provided on site and an additional 3 parking spaces along Lexden Road. The revised car parking plan indicate that 9 blue-badge car parking spaces will be provided of which 6 car parking spaces are on site and the remaining 3 along Lexden road. In addition, 1 car parking bay is provided north of Block B and dedicated to a care worker and 1 car club bay is provided along the estate road.

#### Additional condition 51.

#### **Archaeological Condition**

51. No demolition or development shall take place until a stage 1 written scheme of investigation (WSI) has been submitted to and approved by the local planning authority in writing. For land that is included within the WSI, no demolition or development shall take place other than in accordance with the agreed WSI, and the programme and methodology of site evaluation and the nomination of a competent person(s) or organisation to undertake the agreed works.

If heritage assets of archaeological interest are identified by stage 1 then for those parts of the site which have archaeological interest a stage 2 WSI shall be submitted to and approved by the local planning authority in writing. For land that is included within the stage 2 WSI, no demolition/development shall take place other than in accordance with the agreed stage 2 WSI which shall include:

- a. The statement of significance and research objectives, the programme and methodology of site investigation and recording and the nomination of a competent person(s) or organisation to undertake the agreed works
- b. Where appropriate, details of a programme for delivering related positive public benefits
- c. The programme for post-investigation assessment and subsequent analysis, publication & dissemination and deposition of resulting material. This part of the condition shall not be discharged until these elements have been fulfilled in accordance with the programme set out in the stage 2 WSI.

Reason: To ensure necessary safeguards of the archaeological interest on this site.

# **Briefing Note**

#### Amendments to condition 28 (additions shown in bold):

#### Car Parking Management Strategy

28. a). Prior to the occupation of the development hereby approved, a Car Parking Management Strategy shall be submitted and approved in writing by the Local Planning Authority for that relevant phase. This Strategy shall detail the arrangements for management of:

- a. Visitor car parking;
- b. Residential car parking;
- c. Disabled persons/Blue Badge car parking; and
- d. Non-residential car parking.

At no time shall the Disabled persons/Blue Badge car parking be used for any other purpose, including as parking by able persons or non-Blue Badge parking.

- b). The Car Parking Management Strategy shall also include:
- a. Measures for preventing parking in undesignated places throughout the site;
- b. The provision of active Electric Vehicle Charging Points (EVCP) for a minimum of 20% of all public and private car parking spaces and all remaining spaces with passive provision;
- c. The safety and security measures to be incorporated within the development to ensure the safety of car parking areas. The car parking within a Phase shall be provided and managed in accordance with the approved strategy for that Phase for the life of the development, or as otherwise agreed in writing by the Local Planning Authority;
- d. A strategy to reduce overall car parking demand, increase blue badge parking bays, and managing the reduction of parking permits as they expire; and
- e. A plan/strategy indicating how to best utilise the former car parking bays.

Reason: To provide adequate facilities for drivers, in accordance with the London Plan and Ealing Development (Core) Strategy.



# **Briefing Notes**

#### ITEM 02 - Friary Park Estate, Joseph Avenue, Acton, W3 6NL (221747HYBRID)

#### **Corrections/Clarifications**

Page 1 – Description of Outline planning permission should read ....in height from 40.06m AOD to.... And not ....in height from 40.60m AOD to....

Page 4 – Correction: Phase 1 and 2 comprises the detailed element of the application and Phase 3 comprises the outline element of the application. Previously stated Phase 1 comprised the detailed element.

Page 5 – there are nine blocks not seven as quoted/

Page 7 – reference is made to superseded policy should read: London Plan (2021) and the National Planning Policy Framework (2021) as referred to elsewhere in the report

Page 13 – the Difference in the total number of affordable homes between the previously granted scheme and that now proposed should be +216 not +1216 as noted in the table.

**Wind microclimate** – Chapter 11 of the submitted Environmental Statement considered wind microclimate both within the site and within the immediate vicinity. Wind tunnel testing was undertaken which identified in the baseline scenario wind conditions ranging from suitable for siting to strolling use during the windiest season and from suitable for sitting to standing use during the summer.

During demolition works the change in wind conditions would be expected to represent a negligible (not significant) effect.

In the context of the existing surrounding buildings wind tunnel testing identified a scenario without any landscaping or other wind mitigation measures where wind conditions would result in significant adverse effects and instances of strong winds.

To address these effects wind mitigation measures were tested and adapted and further tested and through the enhancement of the landscaping scheme the occurrence of strong winds was reduced and wind conditions in the context of surrounding buildings also improved.

With mitigation measures and the proposed landscaping in place the majority of locations both within and off site would be suitable for the intended use. Where wind conditions still exceeded acceptable levels further mitigation in the form of tree planting, hedging, planters and screens are proposed. With these additional measures resultant wind conditions would represent minor adverse or moderate beneficial effects. The proposal can therefore be considered to comply with the relevant parts of London Plan policies D8 and D9 and E7.D.5 of the Development Management DPD.

**Viability** – as noted on page 45 of the Committee Report at the time of writing the report the applicants updated Costs Analysis was still being considered by LBE's advisors (DVS) this review has now been completed.

Based on the amendments to the applicants Cost Analysis that included the improved offer comprising a change of tenure for eight Shared Ownership (2B4P) units to London Affordable Rent within Block D (Phase 3) as reported in the Committee Report a marginal deficit of -£19,217 has been identified.

DVS conclude having reviewed the appraisal in detail that the proposed affordable housing offer is the maximum reasonable provision at this stage.

# **Briefing Notes**

DVS have recommended that a mid-term review of all costs and values at either the 18 or 24 month stage be included and this is to be captured within the S106 agreement.

#### **Further Written Representations**

Following the publication of the committee report the following further correspondence has been received:

#### **Support**

56 support cards have been received from residents of the existing Friary Park Estate setting out their support for the proposed development. A summary of the matters noted in the support cards include:

- Looking forward to the green spaces and larger home and outside space
- Use of solar panels
- Community centre and shops will support the community
- Wider instead of taller blocks are good
- It will bring the community together
- Siting areas, rooftop gardens
- More green spaces, community kitchen
- We are not losing the open space
- Bigger community centre
- Great space for the community and a positive environment

#### **Objection**

Since the Committee Report was published a further 103 objections have been received online. These additional objections raised similar matters to those previously submitted and detailed in the committee report including:

- Over development
- Too tall
- Lack of playspace/open space
- Pressure on local amenities

A further matter raised in a number of the additional objections concerns St. Dunstan Gardens and the perception that the proposals for Friary Park seek to grab, take over or develop St.Dunstan Gardens. It should be noted there are no proposals included within this application in respect of St Dunstan Gardens. Financial contributions have been secured in the S106 including £322,490 towards play space in the local area and £318,701 towards open spaces in the local area. The applicant has suggested that this funding could be used to improve facilities at St Dunstan's Garden or a number of other local sites. LBE Parks and Open Spaces Team have however advised that the funding should go towards projects at Friary Road Common, North Acton Playing Fields, Spring Field Gardens and Acton Park. There are no proposals for the funding secured to go towards improvements a St Dunstan's Gardens.

#### **Comment**

# **Briefing Notes**

A further comment was received on behalf of Cap the Towers, Central Acton Neighbourhood Forum, Churchfield Community Association, West Acton Residents Association, Ealing Matters raising concerns in respect of the reporting of the 5 Year Housing Land Supply. The latest position was detailed in the Committee Report further comments set out below:

#### Officer response:

The Council published a revised Statement of Community Involvement on the 15th March 2022

The statutory requirement for monitoring is established through legislation rather than guidance. Section 113 of the Localism Act 2011 amended section 35 of the Planning and Compulsory Purchase Act 2004 removing the duty on the authority to make annual reports.

As reported previously officers have to date not been able to prepare an up to date and robust 5 Year Housing Land Supply statement because they have been unable to access sufficiently accurate and robust development monitoring data needed to confirm our position regarding the level of supply. Officers are continuing to work closely with the GLA to finalise the necessary data. The transition from the London Development Database to the Planning London Datahub gave rise to a significant gap in the permission data captured in the Datahub, and therefore it has not been possible for officers to establish an accurate pipeline of permissions. This incomplete pipeline poses a significant barrier to establishing a 5-year land supply in particular, since most of that supply will derive from capacity already permitted. Whilst this data gap was technically closed in May 2022, considerable ongoing work is needed to cleanse the data to get it to a sufficiently robust and accurate state. Amongst other steps, this involves capturing the latest status changes (starts, completions, lapsing, superseding etc) for individual schemes to determine if they should count towards the pipeline. In addition, to minimise incidences of double counting, permissions need to be linked where they relate to the same site. This detailed ongoing work is critical to ensure that the pipeline is in a sufficiently robust and useable state to inform the preparation of the 5 Year Housing Land Supply and Housing Trajectory, and remains an ongoing priority for officers.

# Old Oak Neighbourhood Forum

A letter of objection has been received from the Old Oak Neighbourhood Forum (OONF). The objection raises concerns in respect of the late publishing of London Fire Brigade comments and concerns associated with a single stair core serving the proposed development. Concerns are also raised in respect of the status of the author of the committee report.

The concerns raised by LFB and other matters associated with the proposed developments fire strategy and fire safety are set out in pages 30, 30-33 and pages 66-67 of the Committee Report.

The employment status of the author of the report is not relevant to the decision. Chris Maltby, although not an employee of the Council, has been retained to provide professional advice and expertise on the application which, as a qualified planner of 22 years' experience he is well qualified to do. Furthermore, although he is the author of the report, the final report is the product of internal discussion and review and is submitted to Committee on that basis.

Cllr Hitesh Tailor

# **Briefing Notes**

An e-mail from Cllr Tailor was received shortly after publication of the Committee Report confirming his objection to the proposed development at Friary Park.

Cllr Tailor raised concerns with the amount of affordable housing proposed and the tenure of the affordable housing. Concerns are also raised in respect of the capacity of GP places and the pressure the proposed development will put on capacity. The funding for TFL is also queried and whether there will be an increase in actual bus frequency. Cllr Tailor also queries the additional provision for amenity space for the additional flats.

#### Appendix 1

#### Amendments to proposed conditions

The following amendments to the proposed conditions are recommended:

Condition 6 - Hours of use – restriction not to apply to the proposed affordable workspace as this use would have limited noise impact and flexible opening hours are a requirement of the operator.

Condition 10 updated to reflect the updated mix of different sized units:

The proposed housing mix within the reserved matters application/s shall be strictly in accordance with the following parameters:

#### Private Housing Mix:

- Studios 10-20% of the total quantum of private units
- One bedroom 60-70% of the total quantum of private units
- Two bedrooms 20-30% of the total quantum of private units

Low cost rented mix (Social Rent and London Affordable Rent):

- One bedroom 22% (+/- 5%) of the total quantum of low cost rented homes
- Two bedrooms 49% (+/- 5%) of the total quantum of low cost rented homes
- Three bedrooms 22% (+/- 5%) of the total quantum of low cost rented homes
- Four bedrooms 7% (+/- 5%) of the total quantum of low cost rented homes

# Intermediate housing mix:

- One bedroom 40-50% of the total quantum of intermediate tenure homes
- Two Bedrooms 50-60% of the total quantum of intermediate tenure homes

#### Condition 28 to include the following:

e) Strategy setting out how parking will be reduced over time

Condition 53 to be replaced with:

#### 53. Fire Statement

Prior to the commencement of any phase or building a Fire Statement, in the form of an independent fire strategy produced by a third party suitably qualified assessor, shall be submitted to and approved in writing by the Local Planning Authority. The statement should detail how the phase or building will function in terms of:

# **Briefing Notes**

- 1. The building's construction: methods, products and materials used, including manufacturers' details;
- 2. The means of escape for all building users: stair cores, escape for building users who are disabled or require level access, and the associated evacuation strategy approach;
- 3. Features which reduce the risk to life: fire alarm systems, passive and active fire safety measures and associated management and maintenance plans;
- 4. Access for fire service personnel and equipment: how this will be achieved in an evacuation situation, water supplies, provision and positioning of equipment, firefighting lifts, stairs and lobbies, any fire suppression and smoke ventilation systems proposed, and the ongoing maintenance and monitoring of these;
- 5. How provision will be made within the site to enable fire appliances to gain access to buildings; and
- 6. Ensuring that any potential future modifications to the building will take into account and not compromise the base build fire safety/protection measures.

The development shall be implemented in accordance with the approved Fire Statement and retained as such for the lifetime of the development.

Reason: In order to achieve the highest standards of fire safety and ensure the safety of all building users.

#### **Proposed additional conditions**

The following additional conditions have been recommended to be added to the recommendation:

#### 59. Passenger Lifts

All passenger lifts serving the residential units hereby approved shall be fully installed and operational prior to the first occupation of the relevant core of development served by a passenger lift.

Reason: To ensure that adequate access is provided to all floors of the development for all occupiers and visitors including those with disabilities, in accordance with policy 1.1(h) of the Ealing Core Strategy (2012), Policy D7 of the London Plan (2021) and the National Planning Policy Framework (2021).

#### 60. Lifts Noise Insultation

Prior to commencement of the development, details shall be submitted to the Council for approval in writing, of enhanced sound insulation of lifts and lift shafts, in accordance with noise limits specified in Table 5 BS8233:2014. Where noise emissions include characteristic features, the Noise Rating level shall not exceed NR20 Leq 5mins inside a habitable room. Details shall include mitigation measures and the resulting sound insulation value and internal sound/rating level. Approved details shall be implemented prior to occupation of the development and thereafter be permanently retained.

Reason: In the interests of the living conditions of the future occupiers of the site in accordance with policy D14 of the London Plan (2021).

#### 61. Construction Logistics Plan

# **Briefing Notes**

Prior to the commencement of development, a site Construction Logistics Plan shall be submitted to and approved in writing by the Local Planning Authority. The submission shall take into account other major infrastructure and development projects in the area and shall include the following:

- a) The number of on-site construction workers and details of the transport options and parking facilities for them;
- b) Details of construction hours;
- c) Anticipated route, number, frequency and size of construction vehicles entering/exiting the site per day;
- d) Delivery times and booking system (which is to be staggered to avoid morning and afternoon school-run peak periods);
- e) Route and location of site access for construction traffic and associated signage;
- f) Management of consolidated or re-timed trips;
- g) Details of site security, temporary lighting and the erection and maintenance of security hoarding including decorative displays and facilities for public viewing, where appropriate;
- h) Secure, off-street loading and drop-off facilities;
- i) Wheel washing provisions;
- j) Vehicle manoeuvring and turning, including swept path diagrams to demonstrate how construction vehicles will access the site and be able to turn into and emerge from the site in forward gear and including details of any temporary vehicle access points;
- k) Details as to the location(s) for storage of building materials, plant and construction debris and contractor's welfare facilities and offices:
- I) Procedures for on-site contractors to deal with complaints from members of the public;
- m) Measures to consult cyclists, disabled people and the local schools about delivery times and necessary diversions;
- n) Details of all pedestrian and cyclist diversions;
- o) A commitment to be part of Considerate Constructors Scheme; and
- p) Confirmation of use of TfL's Fleet Operator Recognition Scheme (FORS) or similar.
- q) The submission of evidence of the condition of the highway prior to construction and a commitment to make good any damages caused during construction.
- r) Details of parking restrictions which may need to be implemented during construction work.

Reason: To protect the amenity of local residents and ensure adequate highway and site safety in accordance with policies D6, D11, D14, S11, S12, T1, T2, T4 and T5 of the London Plan (2021); the Greater London Authority Best Practice Guidance 'The Control of Dust and Emissions from Construction and Demolition (2006); and BS 5228-1:2009 - Code of practice for noise & vibration control on construction & open

# **Briefing Notes**

sites-Part 1: Noise and TFL Construction Logistics Planning Guidance

# 62. Equalities Action Plan

Prior to the commencement of Phase 1B of the development an Equalities Action Plan shall be submitted to and approved in writing by the local planning authority. This shall include:

- the detailed process by which all equality impacts arising from the development will be monitored by the applicant from the grant of planning permission until completion, including assessment of the decant strategy and of the demolition and construction works on the estate's residents and sensitive receptors nearby;
- the detailed process by which the applicant will explore how any negative impacts that may be caused by the development to people who share a protected characteristic will be prevented and/or satisfactorily minimised and mitigated.

The development shall be then carried out in accordance with the details so approved unless otherwise agreed in writing by the Council

Reason: To ensure the equality impacts of the development are monitored and mitigated in accordance with London Plan policy GG1.



#### **Briefing Notes**

# ITEMS 03 & 04 - TWYFORD ABBEY, PARK ROYAL

#### **Amended Recommendation**

#### Additional S106 provisions

Repair and conversion of the Abbey, Walled garden and Cottage, planting landscaping, future management and long-term maintenance of the Abbey and the walled Garden.

#### 1. Lifts Condition

The following condition has been added to the recommendation to ensure all passenger lifts are functional for future residents at the time of occupation:

#### 54. Passenger Lifts

All passenger lifts serving the residential units hereby approved shall be fully installed and operational prior to the first occupation of the relevant core of development served by a passenger lift.

Reason: To ensure that adequate access is provided to all floors of the development for all occupiers and visitors including those with disabilities, in accordance with policy 1.1(h) of the Ealing Core Strategy (2012), Policy D7 of the London Plan (2021) and the National Planning Policy Framework (2021).

# 2. Maintenance of South Lawn

The details of the maintenance of the South Lawn are still being discussed with the applicant. Agreement is still to be reached to either secure a contribution towards the maintenance or a third party to maintain the South Lawn. Officers requested delegated authority to resolve this in the drafting of the S106.

#### **Further Written Representations**

#### 1. Member of Parliament, Rupa Huq

An additional objection addressed to councillors was received from Rupa Huq MP, raising that the application should be refused on the following grounds (summarised):

- o Overdevelopment on Metropolitan Open Land,
- o Failure to meet governmental requirement of biodiversity net gain,
- Highways impacts including concerns about traffic levels in relation to Twyford primary school, and
- The objections raised by the Greater London Authority in their stage I response.

Planning Officer Response: An assessment on the impact of the development on the openness of metropolitan open land, and the principle of it, is provided within the main body of the officer report. The impact on biodiversity impact is also discussed with the submitted Environmental Impact Assessment finding that the development would result in a biodiversity

# **Briefing Notes**

net gain. Issues raised by the Greater London Authority generally relate to the impact of the development on metropolitan open land, fire safety, transport and sustainable development. The applicant and council have been working with the Greater London Authority to address the issues which will need to be fully resolved for Stage II referral.

#### 2. Neighbouring Objections

Since publication of the officer report, an additional sixteen objections have been received in relation to the full application (Ref: 222341FUL), raising (in summary) that the development would result in an unacceptable loss of tree canopy, its air quality impact, loss of green and open space, adverse ecological impacts, only the bare minimum of living standards policies have been met, LBEs failure to meet its statutory duty in terms of Housing Land Supply, and the development not qualifying as 'very special circumstances' to justify its impact on designated metropolitan open land.

*Planning Officer Response:* The issues raised are discussed within the main body of the officer report.

While it was submitted prior to the officer report being published, the West Twyford Primary School objected to the application and the transport and amenity impacts of the development in relation to the school are assessed below. The objection from the school can be found below in Appendix A.

The statutory requirement for monitoring is established through legislation rather than guidance. Section 113 of the Localism Act 2011 amended section 35 of the Planning and Compulsory Purchase Act 2004 removing the duty on the authority to make annual reports.

As reported previously officers have to date not been able to prepare an up to date and robust 5 Year Housing Land Supply statement because they have been unable to access sufficiently accurate and robust development monitoring data needed to confirm our position regarding the level of supply. Officers are continuing to work closely with the GLA to finalise the necessary data. The transition from the London Development Database to the Planning London Datahub gave rise to a significant gap in the permission data captured in the Datahub, and therefore it has not been possible for officers to establish an accurate pipeline of permissions. This incomplete pipeline poses a significant barrier to establishing a 5-year land supply in particular, since most of that supply will derive from capacity already permitted. Whilst this data gap was technically closed in May 2022, considerable ongoing work is needed to cleanse the data to get it to a sufficiently robust and accurate state. Amongst other steps, this involves capturing the latest status changes (starts, completions, lapsing, superseding etc) for individual schemes to determine if they should count towards the pipeline. In addition, to minimise incidences of double counting, permissions need to be linked where they relate to the same site. This detailed ongoing work is critical to ensure that the pipeline is in a sufficiently robust and useable state to inform the preparation of the 5 Year Housing Land Supply and Housing Trajectory, and remains an ongoing priority for officers.

#### Additional information

1. <u>Transport Impacts in Relation to West Twyford Primary School</u>

#### **Briefing Notes**

It is not considered that there would be a detrimental transport impact on West Twyford Primary School with there being no objection raised by Transport or Highways Services on this matter.

While the eastern access would be adjacent to the school, it is an existing access. While the development would increase vehicle movements from the access with it serving 79 parking spaces, it should be noted that the financial contribution of £150,000 would be partly allocated to the improvement of road safety on Twyford Abbey Road including raised tables to slow traffic with a raised table at the eastern access, width restrictions and footway improvements in front of the application site for 100m either side of the application site accesses. The detailed design of the improvements would be subject to Highway Services approval under the Section 278 agreement and, with those in place, it is considered that the impact on the safety and functioning of Twyford Abbey Road would be sufficiently mitigated. Additionally, the residential travel plan seeks to promote use of sustainable modes of transport and minimise private vehicle trips.

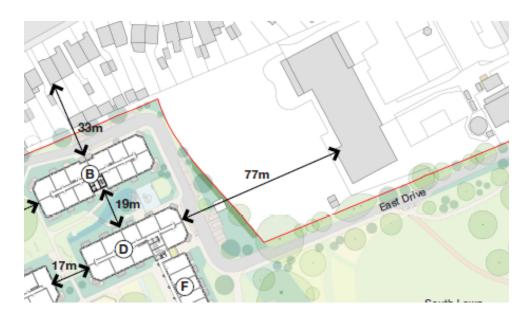
It should be noted also that the construction management plan would restrict construction vehicle movements from being undertaken during school opening and closing times. It would be sought with the final delivery and servicing plan, to be secured by condition, that service and delivery trips at carried out at off-peak times to minimise traffic generation during school peak times.

#### 2. <u>Amenity Impact on West Twyford Primary School</u>

As shown on the image below, the closest new buildings of the development would be sited approximately 77m in distance from the West Twyford Primary School's main building. While nearest to the grounds of the school, the windows of the closest buildings are predominantly orientated east/west with the closest windows being a distance of between approximately 15m and 21m from the grounds which is considered sufficient to avoid undue overlooking of the grounds.

The increased vehicle trips would likely generate some additional noise, though vehicles would pass through the site slowly given the narrow, winding access and it is not anticipated that the noise generated would above what is typical of a residential area. The shared boundary with the school would be well populated with trees and it is noted that Pollution Technical (Environmental Health) have raised no concerns with the impact of the proposed development on the school in respect of noise, disturbance, pollution or air quality and have not recommended any conditions in relation it.

# **Briefing Notes**



#### 3. Community and Design Review Panels

Although omitted from the consultation section of the officer report, the proposed development was reviewed by both DRP (twice) and CRP prior to submission of the planning applications. Following those discussions, there were reductions in the number and footprint of blocks, especially along the North Circular, refinements to the design and appearance of the facades in relation to the Abbey, as well as improved provision of public, community and play space.

The first Design Review Panel (DRP), held in November 2021, found that the site offered an excellent opportunity for affordable homes, a new public open space and the restoration and refurbishment of an at risk heritage asset and historic landscape. The panel found the site would benefit from more permeability towards the northern boundary, and increased connections to the wider area and existing community. Finally, the panel noted that the scale and location of the blocks would likely compromise certain aspects of the historic landscape and listed building, while more information was needed to demonstrate the quality of the homes and public realm provided. As a result of this meeting, the elongated 6 storey Block L along the North Circular was removed, while the size of the gate houses were reduced, with Block M moved to be paired with Block G.

The second DRP was held in March 2022, and the Panel felt the layout and massing of the proposed development had been improved, though the design treatments to balconies and upper floors needed further refinement. The Panel felt the permeability issue had been resolve, and the landscape strategy well development, though thought more information was required to address boundary treatments and the creation of defensible space. The Panel recognised that public use was key to justifying development on MOL, and as such, the various public benefits were welcomed. However, they advised a café be implemented somewhere in the South Lawn to create a designation for the local area and the principal rooms were provided with permanent public access. As a result of this meeting, further design refinements were made to the balconies and materials detailing, while the principal rooms were legally secured for managed public use.

#### **Briefing Notes**

The most recent Community Review Panel was held in February 2022, following a previous Panel in November 2021. The panel was pleased to see responses to their previous comments but found the massing and quantum of development needed further justification in light of the MOL designation. The Panel welcomed the habitat and biodiversity features, while concerns were raised regarding the amount of people who would use the site, both as residents and visitors. The Panel also welcomed the proposed community uses within the Abbey and Walled Garden, though suggested the spaces be designed with input from the local community. As a result of both meetings further reductions to the mass of the blocks was implemented, while a study looking at potential community uses for the principal rooms has been secured by condition.

#### **Corrections/Clarifications**

### 1. Walled Garden Opening Hours

On page 22 of the officer's report, under the planning officer response to Secure By Design comments, it is stated that the walled garden would be closed from dawn to dusk. It will actually be closed from dusk to dawn.

# 2 <u>Walled Garden – Management and Community Use</u>

The management and use of the walled garden would be secured solely by planning condition rather than Section 106 legal agreement and this approach has been accepted by Legal Services.

#### 3 Reference to Informatives

On page 25 of the officer's report, reference is made to development plan policies 'above' within the informatives of the report. Reference is actually being made to the informatives that are below that text.

#### 4 Ensuring Completion of The Abbey Works

The Section 106 legal agreement would contain provisions to ensure the restoration and repair works are completed which would be linked to the occupation of the proposed buildings. The specific level of occupation allowed prior to construction of The Abbey to be completed would be determined at the legal agreement stage and based on the financial viability aspects of the development.

#### **Briefing Notes**

#### APPENDIX A WEST TWYFORD PRIMARY SCHOOL OBJECTION

As the Governing Body of West Twyford Primary School, we wish to register our objections to the proposed development of The Twyford Abbey site. These concerns are about the impact that it will have on the children attending the school both now, and in the future, and the impact on their education, health and quality of school experience.

We are particularly concerned about the increase in traffic that this development will bring and the attendant issues of noise, pollution and danger to children.

The development is considerable and will allow for 100 car parking spaces. This will mean a very significant increase in traffic on Twyford Abbey road. This road is already busy and is the only access road for the school. Even those walking, cycling or scooting need to use this road to enter and leave the school in the morning and evening. This increased traffic will present a much greater danger of an accident. Parents regularly complain about the dangers of traffic on the road and this development will make this situation worse. In particular one of the exits from the site is barely 1 meter from one of the school gates which children use to enter and exit the school. This represents an unacceptable danger of children and families being hit by cars.

The increased car usage will result in greater noise. West Twyford currently has the main road on the southern side but this development will add traffic to the western side too. When the school was rebuilt, it was moved away from the main road to both reduce noise and pollution. This development will put that back. In order to learn their best children require a calm environment. Noise can distract, disturb and negatively impact on stress and mental health. This will put them at risk. Currently 38% of the school is identified as disadvantaged children (they are eligible for the pupil premium grant). These children often live in small, cramped accommodation. Many of them live near the North Circular Road or Hanger Lane Gyratory. West Twyford is an oasis of calm and peace. Our children already have many stresses and strains in their lives which impact their health and life chances: we as the governors do not think these should be added too by this development.

Pollution is another major concern, as noted the cars will exit right next to our children entering and exiting the school, which will dramatically increase the pollution levels both from exhaust fumes and tyres. There is very clear evidence of the negative effect of air pollution on young children and we are also concerned about the reduction in trees and how this will affect this. The gate next to the entrance is used mainly by young children from years 1,2 and 3. They are still growing and developing, and would be negatively impacted by increased pollution.

We think that 100 parking spaces for 326 dwellings is insufficient. In discussion with the developers, they stated that car use is declining London. In our view this is naïve and anyone living next to such main roads will want a car; some dwellings may well want two or more and we are concerned about the effect of cars being parked in the local area, which would mean a greater number than the allowed for 100 cars. We understand that this already happens in other developments nearby. Once the site is completed there will be nothing that we can do about this potentially very large increase in the number of cars in the area and the increase in traffic. However, it will affect the children of West Twyford for generations to come. We understand that many of our school community are very concerned about this and this is a concern that we share and take very seriously.

# **Briefing Notes**

We also object to the placing of an electric substation adjacent to the schools grounds. This appears on the plans next to the northern boundary. Substations can be noisy and it is concerning to have one sited so close to where the children will play. In conclusion we have reviewed the plans carefully and spoken to the developers. In our considered opinion this development will have an unduly negative impact on the school and its children. We foresee an unacceptable increase in noise, pollution and traffic. We consider this development to be overambitious in the number of new dwellings and to have inadequately dealt with the traffic restrictions imposed by the location. For these reasons we object to the proposed development.

#### **Briefing Notes**

#### APPENDIX B K. RAO HOUSING LAND SUPPLY OBJECTION

Dear Ealing Council planning committee,

In respect of planning application 222341FUL of Twyford Abbey, I would like to make the following comments.

Planning is a quasi-judicial process, which places certain obligations on local planning authorities. Ealing Council is failing in its statutory duties regarding planning.

Para 062 of the gov.uk's Guidance on plan-making states that:

Under regulation 10A of The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) local planning authorities must review local plans and Statements of Community Involvement at least once every 5 years from their adoption date to ensure that policies remain relevant and effectively address the needs of the local community.

- Ealing's Local Plan has not been reviewed or updated since the core strategy was adopted in 2012, more than ten years ago.
- A revised Statement of Community Involvement was only published in March 2022, almost seven years after the previous SCI.

Para 065 of the Guidance states that one of the items of information that local authorities can consider in their review is:

the success of policies against indicators in the Development Plan as set out in their Authority Monitoring Report

Para 073 of the Guidance states that:

Local planning authorities must publish information at least annually that shows progress with local plan preparation... This information should be made available publicly.

- Prior to October 2021, the most recent AMR on the Council's website had been published in 2015 and related to 2013/14.
- The Council published an interim AMR in October 2021 covering in a single report the years 2014/15 to 2018/19.
- This interim AMR was only published following repeated attempts by residents (32 that I am aware of since September 2016) to get the Council to fulfil their statutory duty, and a complaint to the Local Government Ombudsman (LGO) as a last resort. The LGO ruled in our favour on 15 September 2021.
- While the interim report was published as required by the LGO, it did not contain crucial housing data, namely LBE's housing trajectory since 2013/14 nor a five-year housing land supply figure.
- The LGO also required the Council to produce a final AMR to cover 2019/20 including the missing housing data within three months of their decision notice, i.e. by

#### **Briefing Notes**

15 December 2021. This has not been done despite more resident requests since the LGO ruling.

 Ealing Council blames this failure on problems with migrating pipeline data into the GLA's Planning London Datahub, which replaced the GLA's London Development Database in 2020. Worse still, it is now using this excuse to apply the NPPF presumption in favour of sustainable development (see Twyford Abbey planning application ref - 222378LBC and 222341FUL (Schedule Items 03 & 04 f2 of the officer's report) due to be decided at Planning Committee on 19 October).

We dispute the Council's account of the reasons given in the officer's report for Twyford Abbey for the lack of a 5-year housing land supply figure. See **Planning Policies** - Housing Land Supply

- The figures provided to the GLA's Planning London Datahub originate from Ealing Council. If the Council has been aware of this data migration problem since 2020, why has it not taken steps to analyse its own data in the meantime as most other local authorities across the country have to do?
- Indeed, why is it that by July 2021 (it may well be more now), 15 London boroughs, including the largest (Barnet) have been able to produce AMRs including 5-year housing land supply for 2019/20 when Ealing hasn't?
- When we enquired directly with the GLA on 28 September, we received by return an email from Peter Kemp, the Head of Change and Delivery, Planning saying that:

'You will be pleased to hear that the Datahub is now fully operational for Ealing, and as such any data that you are now looking for is now accessible, plus significant amounts more.'

Why is it that the Council, knowing the significance of the 5-year housing land supply, has not used the almost three weeks since the GLA's confirmation to calculate that as a matter of urgency?

It seems to us that the Council's withholding of a 5-year housing land supply figure betrays its own desire to collude with the developer in tipping the balance in favour of the development.

Kind regards,

Kiran Rao

Senior Consultant

Resident of West Twyford

